

## Human Services Commission Meeting Minutes

August 9, 2011

9 a.m.

James R. Thompson Center, Chicago

### Commissioners in Attendance

In person: Joe Antolin, Heartland Alliance; Damon Arnold, DPH; Arthur Bishop, DJJ; Eileen Durkin, Neumann Family Services; Art Dykstra, Trinity Services, Inc.; Julie Hamos, DHFS; Pam Heavens, Will-Grundy Center for Independent Living; Anne Irving, AFSCME Council 31; Toni Irving, Governor's Office; George Jones, Ada S. McKinley Community Services; Jack Kaplan (proxy for Laura Thrall), United Way; Maggie Laslo, SEIU Healthcare; Ngoan Le, Chicago Community Trust; Erwin McEwen, DCFS; Laurel O'Sullivan (proxy for Valerie Lies), Donors Forum; Maria Pesqueira, Mujeres Latinas en Accion; Dee Anne Ryan, Vermilion County Mental Health Board; Kathy Ryg, Voices for Illinois Children; Michelle Saddler, DHS; Nancy Shier, Ounce of Prevention Fund; Paul Stepusin (proxy for Charles Johnson), DOA; Gladys Taylor (proxy for Tony Godinez), DOC; Maria Whelan, Action for Children

Phone: Denver Bitner, Lutheran Social Services of Illinois; Beth Hanselman (proxy for Chris Koch), ISBE ; Gary Huelsmann, Catholic Social Services of Southern Illinois; Rep. Rosemary Mulligan, General Assembly

### Technical Support Team and Guests

Beth Berendsen, IL Partners for Human Services; Lisa Devivo, Oak Park Township; Ellyn Drathring, Heartland; Andrea Durbin, ICOY; Teresa Garate, IDPH; Gina Guillemette, Heartland; Grace Hou, IDHS; Saleem Hue Penny, Action for Children; Larry Joseph, IL Voices for Children; Jim Lewis, CCT; Sharron Mathews, IHFS; Cheryl Ramirez, ACMHAI; Doug Schenkelberg, Greater Chicago Food Depository; Dan Schwick, Lutheran Social Services of IL; Layla Suleiman, DHS; Sara Sullivan, IDOC; Amy Terpstra, Heartland;

Phone: Carrie Ramsden, Senate Democrats

Support staff: Betsy Bowen Ashley Ramchandani, and Brandon Thorne, Chicago Community Trust; Robbie Dembo, Governor's Office

### Welcome and Introductions –Co-Chair Toni Irving

Commissioners attending the meeting in person and on the phone introduced themselves.

### Approval of Minutes from June 23 Meeting

Maria Whelan moved the motion to accept the minutes. Joe Antolin seconded the motion. Ngoan Le called the motion to a vote.

### *Voting Results:*

25 Commissioners voted unanimously in favor of the motion: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, Toni Irving,

George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Erwin McEwen, Laurel O'Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladys Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann, Rep. Rosemary Mulligan

Motion carried.

#### Rate Setting Work Group Recommendations

Discussion: Jim Lewis provided an overview of the recommendations. Several edits have been made to the recommendations since the version presented at last meeting. Commissioners expressed concern that some providers are still reimbursed on a grant basis, not fee for service. This should be reflected in the recommendations.

Joe Antolin motioned to amend Recommendation 6 to add the words (here in italics) "*Grant and fee for service* contracting should incent quality and efficiency." Nancy Shier seconded the motion. Ngoan Le called the motion to a vote.

#### *Voting Results:*

25 Commissioners voted unanimously in favor of the motion to amend the recommendation: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, Toni Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Erwin McEwen, Laurel O'Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladys Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann, Rep. Rosemary Mulligan

Motion carried.

Joe Antolin moved to accept the recommendations as amended. Maria Whelan seconded the motion. Ngoan Le called the motion to a vote.

#### *Voting Results:*

24 Commissioners voted in favor: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, Toni Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Erwin McEwen, Laurel O'Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladys Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann

1 Commissioner opposed: Rep. Rosemary Mulligan

None abstaining.

Motion carried.

#### Implementation of Affordable Care Act (ACA) and Human Services Work Group Recommendations

Discussion: Joe Antolin and Maria Whelan provided an overview of the recommendations and expressed that the purpose of the recommendations is to have a plan in place for how to proceed when resources are available under the ACA. A Commissioner expressed concern that

making new recommendations would obligate the state to come up with new resources to support new entitlement programs. Other Commissioners stated that the work group considered budget cuts when making the recommendations and is focusing on trying to get systems in place for 2014 when more people become eligible for services under the ACA and make systems more efficient. The recommendations are designed with an eye toward best practices to be ready when the act rolls out in its entirety in 2014. Commissioners expressed that the recommendations don't call for new programs or new entitlements and are not a set of statutes. They may put the state on track to attract more federal funding. The recommendations fit with the Commission's charge to be aspirational in looking forward to plan for a long-term sustainable human services system that meets people's needs.

Maria Whelan moved to accept the recommendations. Nancy Shier seconded the motion. Ngoan Le called the motion to a vote.

*Voting Results:*

23 Commissioners voted in favor: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, Toni Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Erwin McEwen, Laurel O'Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladyse Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Gary Huelsmann

1 Commissioner opposed: Rep. Rosemary Mulligan

1 Commissioner abstaining: Beth Hanselman (proxy for Chris Koch)

Motion carried.

Discussion after vote: Commissioners clarified that all state agencies should be at the table on this issue, since health needs affect other systems (i.e. Medicaid and healthcare availability affect children's performances in schools and schools may play a role in healthcare delivery). Beth Hanselman subsequently withdrew her abstention and voted in favor of the motion.

*Final Voting Results:*

24 Commissioners voted in favor: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, Toni Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Erwin McEwen, Laurel O'Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladyse Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann

1 Commissioner opposed: Rep. Rosemary Mulligan

None abstaining.

Motion carried.

Program Clustering Work Group Recommendations

Discussion: Nancy Shier provided an overview of the recommendations. The work group discussed longer term plans for thinking about reorganizing human services and therefore recommends that the HSC be extended at least 2 years to continue leading this reorganization process where appropriate. This could involve recommending the transfer of programs from

one state agency to another and has implications for both state agencies and providers. If the HSC is extended, the work group recommends that the original mission of the HSC would still apply, though its work might focus on reorganization of human services. Commissioners discussed who would pay for the recommended consultant to help with this work. One option is to find a pro bono consultant.

Nancy Shier moved to amend Recommendation 1 to add the words “The life of the Human Services Commission *as established* be extended” and to amend Recommendation 3 to add the words “A consultant would be utilized *if necessary*”. Joe Antolin seconded the motion. Ngoan Le called the motion to a vote.

*Voting Results:*

22 Commissioners voted in favor: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Julie Hamos, Pam Heavens, Anne Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Laurel O’Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladys Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann

None opposed.

3 Commissioners abstaining: Toni Irving, Erwin McEwen, Rep. Rosemary Mulligan

Motion carried.

Nancy Shier motioned to accept the recommendations as amended. Jack Kaplan seconded the motion. Ngoan Le called the motion to a vote.

*Voting Results:*

20 Commissioners voted in favor: Joe Antolin, Arthur Bishop, Eileen Durkin, Art Dykstra, Pam Heavens, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Laurel O’Sullivan (proxy for Valerie Lies), Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Gladys Taylor (proxy for Tony Godinez), Maria Whelan, Denver Bitner, Beth Hanselman (proxy for Chris Koch), Gary Huelsmann

1 Commissioner opposed: Rep. Rosemary Mulligan

4 Commissioners abstaining: Damon Arnold, Julie Hamos, Anne Irving, Toni Irving,

Motion carried.

Discussion of Plan for Holding Public Hearings on the Impact of Budget Decisions and Budgeting for Results

Ngoan Le gave an overview of the proposed plan to hold three public hearings (in Chicago, Springfield, and Mount Vernon). Discussion followed.

- Commissioners discussed two options, having totally open hearings or a mixed format with some invited speakers with special expertise and some time for open testimony. Commissioners expressed that the expert portion should not be too lengthy in order to maximize opportunities for public to speak. Commissioners discussed an option of dividing people into panels of expertise to speak, then having time for open testimony. Written testimony or some type of written survey could also be utilized.

- Commissioners discussed coordinating the hearings with other commissions. The Illinois Commission to End Hunger is currently doing a statewide listening campaign on the impact of hunger. The Illinois Commission on the Elimination of Poverty is also holding hearings. The HSC should collect information and summaries from these hearings to inform its work and not duplicate efforts.
- However it may still be important for the Commission to hold its own hearings since these hearings may not cover certain aspects of human services. The HSC hearings would be focused on the impact of budget cuts and budgeting for results, since these are timely issues affecting many sectors of human services. The HSC may write recommendations in its next report based on what is learned at the hearings.
- State and local legislators would be invited. Commissioners also discussed making outreach efforts to diverse communities, such as reaching out to members of the Latino Family Commission.
- At least 5 commissioners should be present at each hearing.
- Commissioners discussed holding a hearing in one of the Chicago collar counties to reflect increases and changes in demographics there, i.e. in Aurora. Commissioners agreed that it is important to keep the Mount Vernon location since providers in southern Illinois have fewer opportunities to engage, and may have unique perspectives as rural providers. The Aurora hearing could replace the Springfield hearing or be added as a fourth hearing, depending on the logistics and how many Commissioners are available to attend.
- Commissioners should think about their networks in these communities to include in outreach to promote attendance at the hearings.

*Next Steps:*

- The Commission Co-Chairs will reexamine potential dates and locations for the hearings, consulting the legislative calendar of events and hearings already scheduled by other commissions (a Commission on the Elimination of Poverty hearing has already been scheduled for September 7 in Springfield). Dates will be sent to the Commissioners as soon as possible so they can confirm their availability.

### Overview of FY 12 State Budget

Larry Joseph provided an overview:

- Deep cuts were made to most major state agencies, especially when considering decreases made since FY 09
- The most significant cuts were made in DHS, ISBE and DHFS
- Analysis of DHS budget shows the depth of cuts made since FY 09, including some programs eliminated in FY 12 budget
- About \$900 million in estimated unfunded GRF liabilities for Medicaid and related entitlement programs from FY 12 will be deferred to FY 13
- There are different ways of looking at how balanced the budget is, since the House and Senate used different revenue estimates; the House estimate, which was more conservative, prevailed

- Therefore there are different estimates of the FY 12 operating balance and cumulative deficits, depending on if House or CGFA revenue estimates are used
- These deficit estimates don't include the Medicaid backlog and some other types of deferred liabilities and corporate income tax refunds owed by the state

#### Presentation from Directors of State Human Services Agencies

State agencies represented on the HSC gave brief presentations on how their agencies are handling the budget cuts and approaching the budgeting for results process. Presentations included:

- Dr. Damon Arnold, IDPH (provided handout to Commissioners)
- Julie Hamos, DHFS (provided handout to Commissioners)
- Michelle Saddler, DHS (provided handout to Commissioners)
- Gladys Taylor, DOC
- Arthur Bishop, DJJ
- Paul Stepusin, DOA
- Erwin McEwen, DCFS

#### Budgeting for Results Update

John Kamis from the Governor's Office gave an update on the new Budgeting for Results Commission. The Governor's Office just completed making appointments to new Commission, which has 16 members. Sen. Kotowski will serve as chairman and members of four other caucuses are represented on the Commission. The Commission will issue a report by November 1 that makes recommendations on the Governor's proposed outcomes and goals, proposes allocation percentages for different outcomes, and looks at state mandates and proposes eliminations.

Commissioners expressed concern that the composition of the Budgeting for Results Commission does not represent people who are familiar with vulnerable populations and the impact that these proposed budgeting changes may have on them. Commissioners expressed concern that a lot of the state mandates may get short shrift without representation of providers and people with knowledge of vulnerable populations on the Commission. John Kamis expressed that the Governor's Office wanted to keep the size of the Commission manageable and that it was created with the intent that the new Commission would be able to connect with other groups such as HSC. The Spending Reform Committee will remain in place and membership is open on this.

Maria Whelan motioned that the Human Services Commission should strongly recommend to the Governor's Office that two to three people be added to the Budgeting for Results Commission to represent the needs of the vulnerable populations most impacted by proposed cuts and changes in budgeting, and that the Human Services Commission suggest some names to be added for this purpose.

Maggie Laslo seconded the motion. Ngoan Le called the motion to a vote.

*Voting Results:*

24 Commissioners voted in favor: Joe Antolin, Damon Arnold, Arthur Bishop, Eileen Durkin, Art Dykstra, Erwin McEwen, Pam Heavens, Anne Irving, Toni Irving, George Jones, Jack Kaplan (proxy for Laura Thrall), Maggie Laslo, Ngoan Le, Laurel O'Sullivan (proxy for Valerie Lies), Maria Pesqueira, Dee Anne Ryan, Kathy Ryg, Michelle Saddler, Nancy Shier, Paul Stepusin (proxy for Charles Johnson), Maria Whelan, Denver Bitner, Gary Huelsmann, Rep. Rosemary Mulligan  
None opposed.

1 Commissioner abstaining: Gladys Taylor (proxy for Tony Godinez)  
Motion carried.

Co-Chair Toni Irving suggested that Commissioners should let her know the names of suggested individuals to serve on the Budgeting for Results Commission. The HSC can identify two to three names and include them in a letter to the Governor's Office.

Commissioners discussed that in addition to this action, the HSC will also continue to provide recommendations to the Budgeting for Results Commission and can attend the Budgeting for Results Commission meetings to monitor its work.

The meeting was adjourned at 11:50 a.m.